PROPOSED NO. 92-178

ORDINANCE NO. 10446

AN ORDINANCE relating to collection of household recyclables and yard waste in unincorporated King County, amending yard waste collection and notification requirements incentive rate structure goals, and administrative fee due dates; prescribing a penalty for late payment of the administrative fee and amending ordinance 9928, Sections 2, 3, 5, and 8, and K.C.C. 10.18.010, K.C.C.10.18.020, K.C.C. 10.18.040, and K.C.C. 10.18.070.

BE IT ORDAINED BY THE COUNCIL OF KING COUNTY:

<u>SECTION 1</u>. Ordinance 9928, Section 2 and K.C.C. 10.18.010 is hereby amended to read as follows:

10.18.010 Minimum levels of residential recyclables collection.

The minimum levels of service and WUTC regulation of certificated haulers, pursuant to RCW 81.77, shall continue for five years from the effective date of Ordinance 9928 (May 30, 1991). The minimum level of service for residential recycling programs in unincorporated urban service areas of King County, as defined in Attachment A to Ordinance 9928, shall include the following:

- A. Single family recyclables collection.
- 1. Recyclables collection services shall, at a minimum, be available to all single family dwellings in unincorporated urban service areas of the county.
 - 2. Participation in these programs shall be voluntary.
- 3. Materials. The following recyclable materials, at a minimum, shall be collected from single family dwellings.
- a. Newspaper printed groundwood newsprint including glossy advertisements and supplemental magazines that are delivered with the newspaper.
- b. Clear, amber, and green empty, clean glass containers. Plate glass, ceramics, or mirror glass will not be collected.
 - c. Clean tin-coated steel cans.
 - d. Clean aluminum cans and foil.

- e. Mixed waste paper, including most types of clean and dry paper which fall into high and low grade categories including glossy papers, magazines, catalogs, phone books, cards, laser-printed white ledger paper, windowed envelopes, paper with adhesive labels, paper bags, wrapping paper, packing paper, chipboard such as cereal boxes and shoe boxes, and glossy advertising paper.
- f. Cardboard clean corrugated cardboard and kraft paper, including unbleached, unwaxed paper with a ruffled ("corrugated") inner liner. Cardboard does not include chipboard such as cereal boxes and shoe boxes.
- g. PET plastics clean and empty polyethylene terephthalate bottles [Society of Plastics Industry (SPI) code 1], including clear 1- and 2-liter soda bottles, as well as some bottles for liquor, liquid cleaners, and detergents.
- h. HDPE plastics clean and empty high-density polyethylene bottles [Society of Plastics Industry (SPI) code 2] including milk, juice, and water jugs, as well as bottles for laundry detergent, fabric softener, and lotion.
- 4. Collection schedule. The recyclable materials listed in Subsection A.3 shall be collected at least twice a month on the same day of the week as solid waste collection.
- a. The certificated hauler may request an exception to this requirement for all or part of their service area.
- b. The request must be submitted in writing to the division and include, at a minimum, the following information: the location of the area affected; the number of customers affected; the alternative collection schedule; and the reasons supporting the request.
- c. The division will determine whether to allow the hauler's request based on demonstration that: the number of customers affected is minimized; program participation will not be adversely affected; substantial cost savings will accrue due to the alternative collection schedule; and other information presented in the request.

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- 5. Collection Containers. Containers for recyclables storage shall be provided by certificated haulers to all single family dwellings. The containers may be provided by the certificated hauler by delivering containers to all single family dwelling units in unincorporated urban areas. Alternatively, collection containers may be provided on a sign-up basis according to the notification requirements defined in K.C.C. 10.18.040A. Delivery of containers to all single family dwellings is preferable to a signup system.
- a. The containers shall be sufficient in number and type to hold all recyclables accumulated between collections.
- b. The containers must be made of durable materials that will last a minimum seven years under normal use. Plastic materials used in the construction of recycling containers shall be durable, ultraviolet light stabilized and manufactured using recycled or post-consumer materials. Collection containers shall contain a minimum of at least ten percent postconsumer material unless the certificated hauler can demonstrate evidence to the division that such material is unavailable. Plastic bags, or bags made of other material, shall not be used as containers.
- c. All containers shall contain information about the proper preparation of materials and include the telephone number and name of the certificated hauler.
- d. A container delivery schedule shall be provided to the county at the initiation of the project to allow for coordination of its promotional and educational efforts. Containers will be delivered to program participants at least seven (7) days prior to the initiation of collection.
 - B. Multi-family recyclables collection.
- Recyclables collection services shall, at a minimum, be available to all multi-family structures or complexes in unincorporated urban service areas of the county.
 - 2. Participation in these programs shall be voluntary.
- Materials. At a minimum, all of the recyclable materials listed in Subsection A.3 shall be collected from multi-family structures.

- 4. Collection schedule. The recyclable materials listed in Subsection A.3 shall be collected at least twice a month on a regular schedule.
- 5. Collection containers. Certificated haulers shall provide onsite collection containers for recyclables to multi-family structures or complexes on a sign-up basis according to the notification requirements defined in K.C.C. 10.18.040B.
- a. The containers shall be sufficient in number and type to hold all recyclables accumulated between collections.
- b. On-site containers must be made of durable materials that will last a minimum of seven years under normal use. Plastic bags, or bags made of other material, shall not be used as on-site containers.
- c. All containers shall contain information about the proper preparation of materials and include the telephone number and name of the certificated hauler.
- d. Containers will be delivered to multi-family structures signed-up for service at least seven (7) days prior to the initiation of collection.
 - C. Single family and multi-family yard waste collection.
- 1. Yard waste collection services shall, at a minimum, be available to all single family dwellings <u>and multi-family structures or complexes</u> in unincorporated urban service areas of the county.
 - 2. Participation in these programs shall be voluntary.
- 3. Materials. Yard waste collected from single family dwellings and multi-family structures or complexes shall meet the following specifications:
- a. With the exception of unflocked Christmas trees, materials larger than two inches in diameter and three feet in length will not be considered yard waste. Unflocked Christmas trees shall be accepted in three foot lengths with no diameter restrictions.

- 4. Collection Schedule. Yard waste shall be collected from single family dwelling units and multi-family structures or complexes at least twice a month during the months of March through November, and at least once a month from December through February. Single family ((Y))yard waste shall be collected on the same day of the week as solid waste collection.
- a. The certificated hauler may request an exception to this requirement for all or part of their service area.
- b. The request must be submitted in writing to the division and include, at a minimum, the following information: the location of the area affected; the number of customers affected; the alternative collection schedule; and the reasons supporting the request.
- c. The division will determine whether to allow the hauler's request based on demonstration that: the number of customers affected is minimized; program participation will not be adversely affected; substantial cost savings will accrue; and other information presented in the request.
- 5. Collection Containers. Certificated haulers shall offer to provide yard waste containers to single family dwellings and multi-family structures or complexes on a sign-up basis, according to the notification requirements in K.C.C. 10.18.040C.
- a. Certificated haulers may require that customers use containers provided by the certificated hauler or to allow customers to provide their own containers. An additional fee may be charged to the customers electing to lease a yard waste container from a certificated hauler.
 - b. Plastic bags shall not be used as containers.
- c. Certificated haulers may establish a maximum volume of and/or weight of yard waste that will be accepted for each collection.
- D. Additional minimum level of service provisions. The following provisions shall apply to the collection services described in Subsection A., B., and C:

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- 1. If access to potential program participants is restricted, due to impassable road conditions, alternatives to curbside recyclables collection, such as drop site collection, will be provided by the certificated hauler. This exception shall not apply to impassable road conditions due to severe weather situations. The certificated hauler will report to the county those areas receiving alternative curbside collection services.
- 2. The certificated haulers shall designate and inform the county and program participants of the holidays that it will observe and the schedule that will be used when a holiday falls on a regular collection day. The certificated hauler shall designate a process for responding to missed collections as a result of inclement or adverse weather conditions.
- 3. Special recyclables collection services shall be provided for those households where there are handicapped or elderly people who cannot move their recycling or yard waste containers to the curb. Households that qualify for this service will be determined by the certificated hauler.
- 4. The certificated haulers shall retain ownership of all containers distributed to program participants. Replacement necessitated by normal use or by container damage due the certificated haulers negligence shall be the responsibility of the certificated hauler. Replacement necessitated by container damage due to program participant negligence shall be at the program participant's expense.
- 5. The certificated haulers shall use intermediate processing facilities that have obtained all applicable local, state and federal permits. Whenever possible, local markets shall be used to receive recyclables and/or yard waste for purposes of processing, handling or remanufacturing the materials into new products.
- 6. The certificated haulers shall not under any circumstances dispose of marketable recyclables or yard waste by landfilling or incineration. In addition, in no instance shall unmarketable materials be disposed of at a landfill or other disposal facility outside of King County.

7. The division will discuss any proposed changes with the certificated haulers prior to proposing any amendments to the list of materials to be collected and/or the unincorporated urban service area boundaries. However, nothing in this chapter shall prohibit a certificated hauler from exceeding the minimum requirements by collecting additional materials or providing collection services to a larger portion of their franchise area.

SECTION 2. Ordinance 9928, Section 3C, and K.C.C. 10.18.020 C. is hereby amended by adding thereto and inserting the following:

10.18.020 Solid waste collection and recycling rates. Certificate holders under chapter RCW 81.77 shall use rate structures and billing systems consistent with the solid waste management priorities set forth under RCW 70.95.010 and the minimum levels of solid waste collection and recycling services pursuant to the local comprehensive solid waste management plan, as required by RCW 81.77.

A. It is the county's policy that the certificated haulers include the following elements in the tariffs submitted to the WUTC:

- 1. A mini-can (10-20 gallon container) rate to reward people who reduce their level of solid waste collection service.
- 2. A recycling-only rate for program participants who decline solid waste collection service, but participate in recycling programs. Certificated haulers may include a fee to administer billing for this service.
- 3. A yard waste only rate for program participants who decline solid waste collection service, but participate in a yard waste collection program. Haulers may include a fee to administer the billing for this service.
- 4. Billing that includes the cost of solid waste and recycling collection services on the same statement, as provided by chapter 81.77 RCW.
- 5. A rate structure designed to provide customers with adequate options and incentives to reduce their level of solid waste collection service as a result of their participation in waste reduction and recycling programs.

- 6. A rate structure that distributes the cost of the single family and multi-family recyclables collection programs among all rate payers in the franchise area where recycling and yard waste services are available.
- 7. A rate structure for single family yard waste collection services that charges only those customers subscribing to the service. To encourage recycling, the cost of yard waste collection shall be less than a comparable unit of solid waste.
- 8. The cost to produce and distribute program promotion and educational materials to customers, in accordance with K.C.C. 10.18.040.
- 9. A monthly administrative fee to compensate the division for the costs of program management and promotional and educational programs. The monthly administrative fee is specified in K.C.C. 10.18.070.
- 10. Reduced solid waste and recyclables collection rates for eligible elderly and low-income program participants, as permitted by the WUTC.
- B. Certificated haulers shall file tariffs, with an effective date no later than July 31, 1991, with the WUTC. It is the county's policy that the rates include all elements specified in Subsection A. of this section and be designed to encourage participation in recyclables and yard waste collection programs, in accordance with the plan.
- C. Whenever Certificated certificated haulers shall also file tariffs, with an effective date no later than January 1, (1992), with the Washington Utilities and Transportation Commission (WUTC). It it is the county's policy that the certificated haulers include all elements specified in Subsection A. of this section in the tariffs submitted to the WUTC and that an incentive solid waste collection rate structure be used rather than a strict cost of service rate structure. An incentive solid waste collection rate structure is one that rewards customers who recycle and includes substantial cost differentials between solid waste collection service levels. The tariffs filed shall include the following percentages of increases between levels of service: a minimum of sixty percent between mini and one can; a minimum of

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forty percent between one and two cans or equivalent; and a minimum of twenty five percent between two and three cans or equivalent. These percentages should apply to the combined charge to the customer for both solid waste and recyclable materials collection. The WUTC is strongly encouraged to approve tariffs that are consistent with the policies set forth in this chapter, and that meet the minimum percentages specified in this section.

SECTION 3. Ordinance 9928, Section 5 and K.C.C. 10.18.040 is hereby amended to read as follows:

10.18.040 Program promotion and education requirements. Certificated haulers shall be responsible for distributing promotional and educational materials for their franchise area and for initial promotion of the programs. Promotional and educational materials are those materials prepared for the purpose of encouraging participation and educating residents about the county's recycling collection programs. Materials shall include, but not be limited to, any or all of the following: brochures; mailings; advertisements; radio and television commercials or public service announcements; and displays.

A. Single family recyclables collection. The certificated hauler shall provide, at a minimum, the following notifications to all single family dwellings within the portion of their franchise area lying within an unincorporated urban service area.

- 1. The first notification shall announce availability of service, provide a description of the program, container delivery schedule, recycling hotline phone number(s), and an explanation of the solid waste and recyclables collection rate structure and how program participants can reduce their level of solid waste collection service by participating in collection programs. An optional program sign-up card may be included in the first notification.
- 2. A second notification shall include a schedule of collection days and shall explain materials preparation requirements detailing the required care and handling of recyclables to make them acceptable for collection by the

certificated hauler, including, but not limited to, cleaning, sorting, and properly locating recyclables for collection. Recycling hotline phone number(s) must also be provided. this notification may be included with delivered containers.

- 3. Certificated haulers offering collection services on a sign-up basis must continue to notify non-participants of the availability of service at least twice a year until 80 percent or more of all single family dwellings are signed-up for service.
- 4. The division may also promote the program to residents of single family dwellings.
- B. Multi-family recyclables collection. The certificated hauler shall provide, at a minimum, the following notifications to all multi-family building owners and managers for the portion of their franchise area lying within an unincorporated urban service area.
- 1. The first notification shall announce availability of service, provide a description of the program, and a sign-up card or phone number to call for service, and an explanation of the solid waste and recyclables collection rate structure and how program participants can reduce their level of solid waste collection service by participating in collection programs.
- 2. A second notification, included with container delivery, shall include a schedule of collection days and shall explain materials preparation requirements detailing the required care and handling of recyclables to make them acceptable for collection by the certificated hauler, including, but not limited to, cleaning, sorting, and properly locating recyclables for collection. Recycling hotline phone number(s) must also be provided.
- 3. Certificated haulers offering collection services shall notify non-participating building owners and managers of the availability of service at least twice a year until 50 percent or more of all multi-family dwellings are signed-up for service.
- 4. The division may promote the program to both tenants and building managers.

- C. Single family and multi-family yard waste collection. The certificated hauler shall provide, at a minimum, the following notifications to all single family dwellings and multi-family structures or complexes within the portion of their franchise area lying within an unincorporated urban service area.
- 1. The first notification shall announce availability of service, provide a description of the program, and a sign-up card or phone number to call for service, and an explanation of the solid waste and recyclables collection rate structure and how program participants can reduce their level of solid waste collection service by participating in collection programs.
- 2. A second notification, included with container delivery (if the hauler requires the use of their containers), shall include a schedule of collection days and shall explain materials preparation requirements detailing the required care and handling of yard waste to make it acceptable for collection by the certificated hauler. Recycling hotline phone number(s) must also be provided.
- 3. Certificated haulers shall continue to notify non-participants of the availability of <u>single family</u> yard waste collection services at least twice a year until 60 percent or more of all single family dwellings are signed up for service.
- 4. The division may also promote the program to residents of single family dwellings and multi-family structures or complexes.
- D. All notifications provide by the certificated hauler must be approved by the division. The division shall review notifications for content and accuracy of information, and consistency with materials prepared by the county. Copies of the notifications must be submitted to the division for its review at least three weeks prior to their printing and the division shall return comments within that three week period.

E. King County shall periodically provide the certificated haulers with educational materials to be included with a hauler's mailing or bill. These materials will be designed to encourage participation in the collection programs and to familiarize participants with general waste reduction and recycling concepts. The division and the certificated hauler shall mutually agree upon the number and format of materials to be included in the hauler's mailings. Any material prepared by the division that will be distributed by haulers will be distributed to the haulers for their review three weeks prior to their printing. The hauler shall return any comments on the materials to the division within that three week period.

SECTION 4. Ordinance 9928, Section 8 and K.C.C. 10.18.070 is hereby 1 amended to read as follows: 2 County administrative fee. The county hereby imposes a fee, as permitted by 3 RCW 36.58.045, upon solid waste collection service on certificated haulers operating within the unincorporated areas of the county to fund the administration and planning expenses to comply with the requirements in RCW 70.95.090. A monthly administrative fee of twenty-two (22) cents per 7 customer, or its equivalent, shall be collected by the certificated haulers to 8 compensate the division for the costs of program management and promotional 9 and educational programs. The revenue collected through the administrative 10 fee shall be remitted to the division on a quarterly basis on the following dates: ((March 31; June 30; October 31; December 31.)) April 30, for the 12 quarter of January through March; July 31, for the quarter of April through 13 June; October 31, for the quarter of July through September; and January 31, 14 for the quarter of October through December. A late payment penalty equal to 15 one and one-half percent of the delinquent unpaid balance, compounded monthly, 16 shall be assessed on the delinquent unpaid balance of those accounts in 17 arrears. 18 19 nach 19 92 20 29th day of June 21 22 KING COUNTY COUNCIL 23 24 25 ATTEST: 26 27 28 9 th ____ day of __ APPROVED this _ 29 30 31 King County Executive 32

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